REDD+ Readiness Roadmap

**Working Group 3 (WG3): Governance and Management**

**Terms of Reference**

# Background

The REDD+ Readiness Roadmap will be drafted on the basis of input of several WGs, including this one, between now and the end of May 2013. The Roadmap will describe the current situation in Pakistan with respect to activities, governance and capacity in the forest and land use sectors, but not make recommendations on activities, governance and capacity in the forest and land use sectors. Rather it will **identify the issues** that need to be reviewed and possibly enhanced thereafter in the Roadmap implementation phase, to optimize Pakistan’s opportunity to access positive incentives under the future REDD+ mechanism that is currently being negotiated under the UNFCCC. For more background on the REDD+ Readiness Roadmap see Annex 1.

The UN-REDD Roadmap Process has been or is being undertaken is various countries and albeit that a particular structure of the Roadmap is not prescribed, experience has demonstrated that particular subjects do emerge in each of the cases to date. Therefore, Annex 2 contains a possible Table of Content for the Roadmap.

# Objectives

The principle objectives for this WG are to identify key issues related to:

1. the Roles and Responsibilities at the federal, provincial and local levels
2. review the current and appropriate future Legal Framework
3. review the current and appropriate future Governance Framework
4. review the current and appropriate future Financial management
5. the appropriate REDD+ Readiness Management Structure

This will include a review of, and identification of the issues associated with:

1. The existing Climate Change and forest sector policy framework in Pakistan, including an assessment of relevant Policies, Laws and Rules
2. Pre-existing institutional framework at the various government levels (federal, provincial and local) where relevant to REDD+ Readiness
3. Gaps in the existing management structure and issues that need to be reviewed when designing the management of REDD+ Readiness Phase
4. Planning Process for REDD+ Strategy Implementation
5. Elements of the REDD+ Implementation Framework
6. Operationalising the Institutional Structure
7. Roles and responsibilities of other than governmental stakeholders
8. Legal Aspects including the clarification of land tenure and land use rights (including indigenous peoples’ rights)
9. Process for the identification of potential partners in REDD+ Roadmap

# Issues to be Addressed by the Working Group

**Constitutional analysis for identifying the Roles and Responsibilities (R+R) of different administrative levels:**

* What is clear? What is disputed?
* Stocktaking of existing legislative framework; and, the gaps in legislation
* Identify sectors and their key issues as far as relevant to REDD+, including inter- and intra-sectoral issues

**Co-ordination of REDD+ Readiness process:**

* R+R of federal and provincial bodies
* Limits of responsibilities, gaps in current coordination structure

**Arbitration of disputes and grievances:**

* Existing structures for arbitration between and within provinces, districts and local bodies
* What are the issues that are likely to be raised for arbitration in REDD+?
* How can inter-provincial leakage be addressed?

**Policy-making roles:**

* What are the existing policymaking roles of federal and provincial level bodies with relevance for REDD+ and are those adequate?
* What policy issues are not covered by the existing policymaking framework?

**REDD+ Strategy and implementation responsibilities:**

* What are, or should be the lead agencies at federal and provincial levels
* What are the issues associated with the accountability for results of activities at local, provincial, and national levels

**International treaties and representation:**

* What are the issues associated with the role of federal bodies,
* How is the inclusion of provincial views and representation guaranteed, or identify the issues to be addressed when considering how it should be organized

**Multi-sectoral coordination:**

* Federal, provincial and local level responsibilities
* Land Use planning – federal and provincial roles

**Database management:**

* current relevant databases and national and provincial level
* REL/RL development – national/provincial roles

**Financial management**

* Management of REDD+ funds at federal and provincial levels
* Resource allocation from federal to provincial level – what’s the appropriate mechanism
* Resource allocation within provinces – benefit sharing mechanism?
* Resource mobilization strategy - decision-making and implementation (federal responsibility)

# Outputs

Reporting on the following issues:

1. Review of the current situation;
2. Identification of issues that need addressing to develop an adequate future governance and management structure for REDD+ related issues;
3. Preliminary gap analyses between the current situation and the most favourable future governance and management structure;
4. Identification of key gaps between current national capacities and international guidance/best practice, including issues to take into consideration when designing a workplan to remedy the gaps; and,
5. Review of the available technical, human and financial resources to successfully complete the process of reviewing and where necessary, enhancing the governance and management structure to administer REDD+ related issues that require institutional reforms.

# Methods of Working

WG3 will meet for the first time in the week of 18 March 2013, and thereafter, on a ‘need to meet’ basis. The minimum number of meetings is 3 between 18 March and the end of May 2013. Deliverables are due by the latest on 17 May. The WG will devise its own more detailed method of working.

Annex 1: the REDD+ Roadmap Process

A REDD+ Readiness Roadmap is a country-specific, national document that:

1. sets out the current situation in a country with respect to activities, governance and capacity in the forest and land use sectors; and,
2. identifies the issues and activities that need to be addressed and implemented in order to prepare Pakistan for a national-level REDD+ program.

A REDD+ program is a voluntary, national-level strategy designed to access financial incentives through a future international climate change mitigation agreement under the UNFCCC, in return for demonstrated, verified reductions in net Greenhouse Gas (GHG) emissions[[1]](#footnote-1) resulting from the land use and forest sectors. The policies and measures to achieve these net emission reductions must largely be implemented at the local, or grassroots level, and be coordinated at national and sub-national levels of forest administration, according to the prevalent governance systems in the countries concerned.

It will be possible for REDD+ programs to access incentives only when this future international climate change mitigation agreement under the UNFCCC has been finalized. In the meantime however, countries can access support from various sources to get ready to implement a REDD+ program in due course. This is often referred to as the “Readiness phase”, whereby a country prepares itself for the participation in this future REDD+ mechanism.

The Roadmap can serve multiple purposes. The elaboration of the Roadmap itself facilitates a critical review of the land use and forest sectors, its governance, associated legislation, and the current performance. It can also function as the basis for planning REDD+ Readiness activities, allowing the government and other stakeholders to determine what can be done with existing resources, what additional financial and technical support is required, which capacity needs to be build, how collaborations and enforcement can be strengthened, develop manners to engage stakeholders, optimize land use, and coordinate requests for this support to various agencies. Agencies which can provide such support include the UN Collaborative Programme on REDD+ (UN-REDD: a joint venture of FAO, UNDP and UNEP); the World Bank’s Forest Carbon Partnership Facility (FCPF), bilateral and multi-lateral donors, and private sector entities and foundations and charitable organisations.

The UN-REDD Programme has assisted various countries in Asia in the development of REDD+ Readiness Roadmaps, including Cambodia, Bangladesh, Myanmar and Sri Lanka. Based on this experience, UN-REDD and the One UN JPE in Pakistan have prepared a strategy for the Roadmap process and will provide financial support for its implementation. The process is being facilitated by ICIMOD and WWF Pakistan, assisted by Eveline Trines from Scope14+, an international consultant. The REDD+ Roadmap process was launched officially with a national consultative REDD+ Roadmap workshop on 21st February 2013. But in advance of that launch, several consultative and outreach meetings were held in various districts and provinces.

The REDD+ Roadmap will be compiled by Eveline Trines on the basis of information that is to be provided by various stakeholders. To that end 4 Working Groups (WGs) have been launched at the workshop on 21 February 2013. Those WGs will meet several times between now and the end of May 2013 and compile and make available relevant data and information in order to elaborate the REDD+ Roadmap. The completion of the draft REDD+ Roadmap is foreseen for June 2013, after which it will undergo a broad review during a consultative process. Therefore, subsequent steps in the process will be as follows:

* Formation of four multi-stakeholder working groups to collect relevant information and materials for the Roadmap;
* Provincial workshops to identify governance issues and management arrangements for the REDD+ Readiness phase, locally-relevant drivers of deforestation and degradation and identify potential strategies to address them;
* Collation of information and materials into a draft Roadmap document;
* National workshop for presentation and discussion of the draft REDD+ Roadmap (tentatively scheduled for June 2013); and,
* Nationally-coordinated multi-stakeholder consultation process, and incorporation of resulting comments and amendments into a second draft Roadmap.

Annex 2: Possible Table of Content for the REDD+ Roadmap

**Introduction**

Country Profile

Pakistan and Climate Change

Pakistan Forest Sector

Background: International Framework for REDD+ Implementation

Background: Pakistan REDD+ Readiness Roadmap

**Section 1: Management of REDD+ Readiness**

Existing Climate Change policy framework in Pakistan

Key Policies and Laws relevant to Climate Change and Forests

Pre-existing government institutional framework

Pre-existing institutional framework for REDD+ Readiness

Potential Partners in REDD+ Roadmap

Gaps in Existing Management Structure

Draft Proposal for Management of Readiness

**Section 2: Stakeholder Consultation and Participation**

Stakeholder mapping and potential roles of stakeholders in REDD+

Background to Stakeholder Consultation in the forest sector

Stakeholder Consultation process to date

Planned Consultation Processes

Gender Inclusiveness

Compliance with the Principles of FPIC

**Section 3: Development and Selection of REDD+ Strategies**

Initial Assessment of Drivers of Deforestation and Degradation

REDD+ strategy options per forest type (mountain forests, arid forest, mangroves, etc.)

Further Studies on drivers of deforestation and forest degradation

Assessment of Policies, Laws and Rules

REDD+ Strategy Options

Feasibility Assessment of Potential REDD+ Strategies

Planning Process for REDD+ Strategy Implementation

**Section 4: Implementation Framework and Safeguards**

Objective of this component

Outcomes of this component

Elements of the REDD+ Implementation Framework

Operationalising the Institutional Structure

Legal Aspects

Clarifying land tenure and land use rights (including indigenous peoples’ rights)

Financial Aspects

Social and Environmental Safeguards

**Section 5: Develop a National Forest Reference Emission Level (REL)/Reference Level (RL)**

Introduction

Objectives

Data availability:

1. Natural forests
2. Plantations
3. Mangroves, etc.

Carbon pools, Greenhouse Gases, Force Majeure

Historic trends in emissions and deforestation

REDD+ activities that can be undertaken

Projections:

* Approaches, methods, and models that can be used
* Harvesting rates, wood products
* Age class structure of plantations

**Section 6: Development of Monitoring and MRV systems**

Institutional arrangements for the implementation of the NFMS/MRV activities

Issues to be addressed in order to build capacities to implement the GHG inventory for the forest sector

Issues to be addressed in order to develop a Satellite Forest Monitoring System

Issues to be addressed in order to design a National Forest Inventory

Issues to be addressed in order to support scientific research on key issues

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1. *Net* GHG emissions are emissions minus removals, meaning the result of (emissions from deforestation and forest degradation) minus (removals through forest conservation, enhancement of carbon stocks and sustainable forest management). [↑](#footnote-ref-1)