







Stakeholder Engagement Update

UN-REDD Programme Tenth Policy Board Meeting

June 2013, Lombok, Indonesia









UN-REDD Guidelines on Free, Prior and Informed Consent (FPIC)

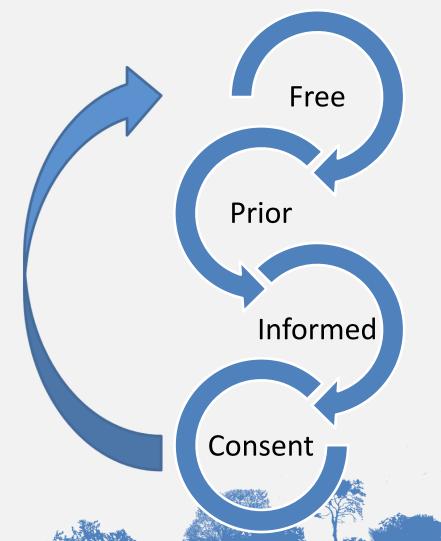


What is FPIC?









- From coercion, intimidation or manipulation
- Before any authorization or commencement of activities, with time for consideration
- All relevant information to make a decision
- A collective "Yes" or "No" through a decision-making process of choice



UN-REDD Prioritizes Stakeholder Engagement







- From Bali to today, full and authentic participation recognized to be crucial for REDD+, including the Cancun Agreements
- UN-REDD Programme is committed to human rights based approach and supporting States to uphold UNDRIP
- Request from UN-REDD Policy Board for guidance
- Demand from stakeholders during extensive consultations
- Led to Guidelines on Stakeholder Engagement and also called for these "FPIC Guidelines"



Global Collaboration to Design Guidelines







- More than 100 representatives from Indigenous Peoples
 Organizations from 29 countries, representing hundreds
 of IPs
- More than 100 representatives from more than 50 NGOs,
 International Organizations, Academia
- Significant contributions from 11 Governments
- 6 country-led processes to pilot FPIC for REDD+ and/or develop national/subnational FPIC Guidelines



Drafting & Consultation







Regional Consultations

Viet Nam (Jun '10)

Panama (Oct '10)

Tanzania (Jan '11)

Draft Guidelines

Feb – Jul '11

Internal review by global and regional UN-REDD staff

Aug – Nov '11

Public comment

建筑建筑

Dec '11 – Jan '12

Revision of FPIC Guidelines

Apr – Sept '12

FPIC lessons learned workshop

Asia Pacific Region

Apr '12

Update to UN-REDD Policy Board

Mar '12

Expert workshop to review FPIC Guidelines

Feb '12

Working Final shared with UN-REDD Policy Board

Oct '12

Working Final launched

Jan '13

UN-REDD PROGRAMME

Guidelines on Free, Prior and Informed Consent











Key Components of the Guidelines

Normative Framework

> Human rights based approach

Policy Framework

> Partner Country responsibilities;
> Who; When

Operational Framework

How – at community level

Elaborated in the Legal Companion to the Guidelines





Critical & Emerging Issues







- When does FPIC apply for REDD+?
 - A clear universe exists
 - A less clear universe may also exist
- How to apply FPIC at the national level?
- From who do we seek FPIC from?
 - Indigenous peoples and forest dependent communities
 - Representation at the national and community levels
- WE ALL NEED TO CONTRIBUTE TO DEVELOPING OUR UNDERSTANDINGS OF THESE AREAS EVEN MORE & TO GIVING LIFE TO THESE GUIDELINES



Next Steps







- Ongoing application (Vietnam, Indonesia, Cambodia, Papua New Guinea, Solomon Islands, Democratic Republic of Congo)
- Tools to facilitate application (e.g. HRIA, AP FPIC Repository)
- Regional/global exchanges on lessons & challenges (e.g. Asia Pacific Publication)
- Collaborative efforts among IP, Government, NGO, Academia and the UN to improve understanding of how FPIC can be applied to REDD+ (e.g. FPIC at the national/policy level)
- Seek to clarify emerging issues (previous slide)
- Adapt Guidelines for broader application of FPIC across UN projects



Core Elements of the Grievance Approach





- Jointly agreed approach to inform stakeholders on the process to address complaints about UNREDD activities;
- Harmonized steps for screening, assessment and response;
- Designated focal points for sharing, discussing and responding to complaints in each agency, at national, regional and HQ levels;
- Clear timeframe for agencies' focal points to screen and assess the complaint and decide on the best response;
- Steps for deploying resources, staff and external expertise in response to complaints received;
- Inter-agency agreement on external communications about complaints.



Benefits of a Grievance Approach







- More timely, efficient and effective interaction with complainants to address and resolve complaints;
- More effective coordination among country, regional, HQ and Secretariat levels in internal discussion and decision making about complaint response;
- More coherent and effective communications with national and international stakeholders with an interest in UN-REDD and/or in particular complaints;
- Clearer steps for addressing complaints.









Charles McNeill (charles.mcneill@undp.org)

Thank You

Website: http://www.un-redd.org









Strengthening and Establishing Country Systems to Address Grievances

A Joint Initiative with FCPF



Focus in Readiness Phase







Prevention / resolution should mostly happen through existing SE processes but, also need to:

- 1. Address complaints relating to Readiness Phase
- 2. Identify, assess and strengthen existing spaces for resolving grievances
- **3. Anticipate** disputes/complaints during REDD+ implementation



Rationale







REDD+ implementation will inevitably run up against conflicts (land use, land rights, encroaching, illegal logging, lack of consultation, IP rights, benefit sharing etc.)

FCPF + UNREDD Requirements – GM Available to REDD+ stakeholders ideally in early stages of REDD+ Readiness; absolutely in REDD+ implementation (R-PP Template/FCPF Common Approach)

Preferable for a **country to have its own capacity** to address grievances rather than another institution (UNREDD, WB, UNDP etc.)









Access point for impacted/concerned people:

- Well advertised and easily accessible
- Roadmap for timeline and milestones

Grievance log/diary as part of tracking:

Back-office is critical

Credible Design principles:

- Accessible & Voluntary
- 2. Proportional to risk
- Culturally Appropriate
- 4. Accessible
- 5. Timebound, Responsive, Efficient
- 6. Equitable
- 7. Adaptive Management

Quick check to understand risk and allocate:

- Low, medium, high risk rating
- Exclude/refer?
- Project team, existing GRM, Borrower, Bank?

Options for an agreement seeking process

Escalation to mediation or more independent review Monitoring and follow-up





Method for Establishing and Strengthening Grievance Mechanisms

Identification of **strengths / gaps** in existing grievance processes at local, provincial and national levels

Identification of entry points to strengthen existing processes

Initial plan for more detailed assessment, design and piloting of a strengthened mechanism











Ongoing Application & Next Steps

- Preliminary scoping mission based on this guidance; Cambodia, Feb '13
- Workshop on this topic; Paraguay, March '13
- Refine Joint FCPF/UNREDD Guidance Note, based on global consultation and feedback from PB/PC
- Continue to support interested countries based on this guidance