#### **EFFORTS ON SAFEGUARDS**

3<sup>RD</sup> UN-REDD- REGIONAL LESSONS LEARNED WORKSHOP SOCIAL AND ENVIROMENTAL SAFEGUARDS Organized by: UN-REDD PROGRAMME 5-6 MARCH 2013, Bangkok, Thailand

MARLEA P. MUÑEZ

President,

Women's Initiatives for Society, Culture and Environment

## From the Partnerships and Advisors



Schweizerische Eidgenossenschaft Confédération suisse Confederazione Svizzera Confederaziun svizra





Swiss Agency for Development and Cooperation SDC



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UN-REDD PHILIPPINES PROGRAMME











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REDD-plus PEOPLE: Hope. Justice. Sustainability

#### **OUTLINE**

- 1. The Philippine National REDD-Plus Strategy
- 2. General Guidance: Cancun Agreements
- 3. Demonstration Sites
- 4. UN-REDD
- 5. Collaboration on Safeguards
- 6. Lessons Learned

Philippine National REDD-Plus Strategy (PNRPS) Launched in Cancun,

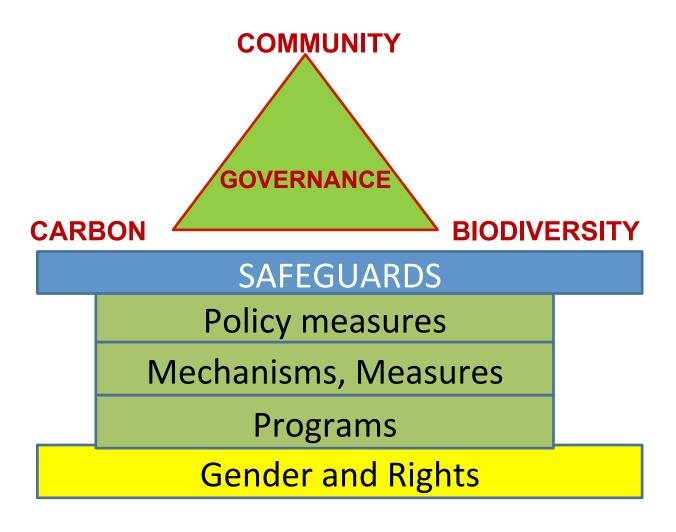
06 December 2010



REDD-plus PEOPLE: Hope. Justice. Sustainability

#### **PHILIPPINES' REDD-Plus**

Community Development through REDD (Community)
Communities Developing REDD (Carbon)
Conservation and Development through REDD (Biodiversity)



#### The Philippine National REDD-Plus Strategy (PNRPS)

VISION: Empowered forestlands managers and support groups sustainably and equitably managing forestlands and ancestral domains with enhanced carbon stock and reduced greenhouse gases emission.

Within the vision framework, the impact areas include:

- ☐ Reduced forest degradation and deforestation;
- □ Poverty alleviation;
- Biodiversity Conservation; and
- ☐ Improved governance

#### The Philippine National REDD-Plus Strategy

#### Component Strategies

- Consult & engage stakeholders
- National multi-stakeholder council
- Build on existing structures
- Benefit sharing schemes

- ·Communication plan
- · Consultations & dialogues
- Training programs
- REDD+ community of practitioners

- National-level MRV system complemented by sub-national MRV
- Reference emission levels
- ·Community-based accounting
- •Guidelines for non-carbon reviews
- Increase capacities for current and future requirements of MRV

#### **Enabling Policy**

Governance

R&D

Research And Development Capacity
Building and
Communication

**RUAM** 

(Resource Use, Allocation

& Mgt)

**MRV** 

Measurement
Reporting
And
Verification

SF

Sustainable Financing

- · Carbon Ownership,
- Potential conflicts
- National emission targets
- Clear legal mandates of REDD+ institutions
- Social & environmental safeguards

- Drivers of deforestation and forest degradation
- Science-based conservation intervention (legislation, incentive, capacity-building)
- REDD+ research agenda (policy, social science & carbon cycles)

- · Permanent FLB
- Watershed, ecosystem & landscape planning
- Land tenure and carbon rights
- Mgt. & enhancement of carbon stocks
- Sustainable mgt of production forest
- · Population growth

- Proposals for voluntary funding
- Explore long-term financing schemes
- Diverse fund management
- ·Capitalize on existing national capacities and resources

#### The Philippine National REDD-Plus Strategy (PNRPS)

#### **COMPONENTS AND WORKING GROUPS**

- 1. Policy and Governance (P/G)
- 2. Capacity Building and Communication (CBC)
- 3. Measurement, Reporting and Verification
- 4. Resource Use Allocation and Management (RUAM)
- 5. Research and Development (R/D)
- 6. Sustainable Financing (SF)

#### PNRPS ANTICIPATED TIMELINE

#### **Engagement**

National-level implementation Performance-based compensation

#### **Scaling Up**

Scale up from site-level to provincial and regional levels
Establish new sites

Readiness

Focus on capacity-building, consultation, communication, integration and reform Establish national level bodies and carbon accounting

**NRPS** 

Establish pilot/demonstration sites, provinces and regions Implement NRPS Readiness Strategies

CoDe REDD Consultations

2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 2020

## GENERAL GUIDANCE from CANCUN AGREEMENTS

- 1. PARAGRAPH 70
- 2. PARAGRAPH 71
- 3. PARAGRAPH 72
- 4. PARAGRAPH 73
- **5.** ANNEX 1

#### **REDD-Plus Implementation and Considerations**

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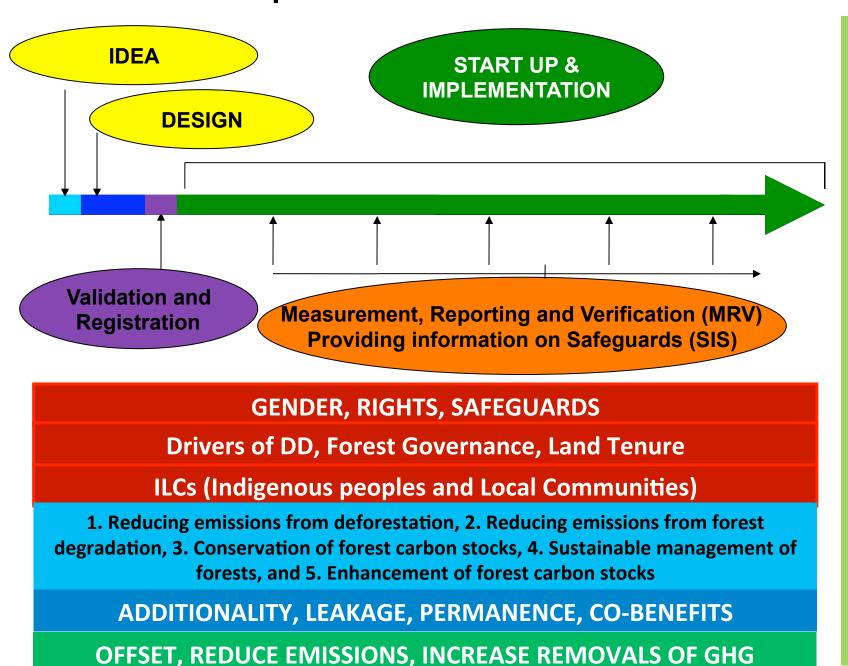
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#### PNRPS ANTICIPATED TIMELINE

Phase 1: strategy development

Phase 2: capacity building / demonstration activities

Phase 3: resultsbased action

#### **Scaling Up**

Scale up from site-level to provincial and regional levels
Establish new sites

National-level implementation Performance-based compensation

#### Readiness

Focus on capacity-building, consultation, communication, integration and reform Establish national level bodies and carbon accounting

**NRPS** 

Establish pilot/demonstration sites, provinces and regions Implement NRPS Readiness Strategies

CoDe REDD Consultations **Engagement** 

2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 2020



### **DEMONSTRATION SITES**

General Nakar,
 Quezon

Southern Leyte, Leyte Island

3. Southern Palawan

#### **DEMONSTRATION SITES**

- 1. Forest Policy and Piloting REDD measures through DENR with support from BMU/GIZ.
- 2. Advancing Development of Victoria-Anepahan Communities and Ecosystems through REDD (ADVANCE REDD). The Project is funded by European Union Delegation through NTFP-EP
- 3. Community Carbon Pools Programme (C2P2) through FFI, NTFP-TF, Team Energy Foundation with EU REDD support

## PURPOSES OF DEMONSTRATION SITES

- 1. Development of methodologies
- 2. Experimentation
- Sources of information of country delegation to UNFCCC Conference of Parties (COP)/ Meeting of Parties to the Kyoto Protocol (CMP)
- 4. Learning/Exchange Programme

#### UN – REDD Philippines Programme: Supporting Initial Readiness Process











## Results Framework 3 Major Outcomes:

- 1. Outcome 1:REDD-Plus readiness supported by effective, inclusive and participatory management process.
- 2. Outcome 2: Systematic and structural approach to REDD-Plus readiness identified through concrete studies of options and inclusive consultation.
- 3. Outcome 3: Enhanced capacity in Monitoring and MRV

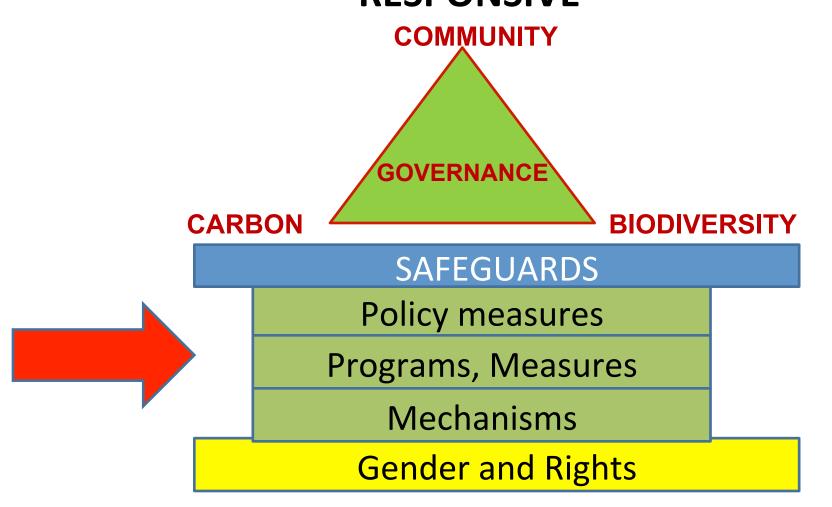
#### TARGETED SUPPORT

- 1. Corruption Risk Assessment for REDD-Plus in the Philippines and Development of REDD-Plus Anti-Corruption Measures
- 2. Building local capacity for the provision of information on REDD-Plus safeguards in the Philippines

**COLLABORATION** ON PROPOSED PHILIPPINE SAFEGUARDS FRAMEWORK AND GUIDELINES ON REDD-Plus, **KNOWLEDGE AND SKILLS COMPETENCY ASSESSMENT** AND PARALEGAL CAPACITY BUILDING

#### **OBJECTIVE:**

# ENABLE REDD-PLUS DECISION-MAKERS (POLICY AND IMPLEMENTATION) TO BECOME RESPONSIVE



#### Why do we need safeguards for REDD-Plus?

- 1. Prevent undesirable outcomes of REDD-Plus and ensure integrity of REDD-Plus (social, economic, environmental)
- 2. Change mismanagement of forests and violations of rights of ILCs (indigenous peoples and local communities)
- 3. Address fragmented forest governance

#### Why do we need safeguards for REDD-Plus?

4. Ensure (1) evaluation of environmental, social, human-rights impacts of REDD-Plus and (2) assessment to reduce risks, (3) improvement of human well-being

Enhance multiple benefits and maintain biodiversity and ecosystem services

## REDD-Plus Safeguards (Dec. 1/CP. 16)

 Actions complement or are consistent with the objectives of national forest programmes and relevant international conventions and agreements,

 Transparent and effective national forest governance structures, taking into account national legislation and sovereignty.

**→** Governance safeguards

## REDD-Plus Safeguards (Dec. 1/CP. 16)

 Respect for the knowledge and rights of indigenous peoples and members of local communities, by taking into account relevant international obligations, national circumstances and laws, and noting that the United Nations General Assembly has adopted the United Nations Declaration on the Rights of Indigenous Peoples;

 The full and effective participation of relevant stakeholders, in particular indigenous peoples and local communities, in the actions referred to in paragraphs 70 and 72 of this decision;

→ Social safeguards

### REDD-Plus Safeguards (Dec. 1/CP. 16)

- Actions are consistent with the conservation of natural forests and biological diversity, ensuring that REDD+ actions are not used for the conversion of natural forests, but are instead used to incentivize the protection and conservation of natural forests and their ecosystem services, and to enhance other social and environmental benefits.
- Actions to address the risks of reversals.
- Actions to reduce displacement of emissions.
- **→** Environmental safeguards

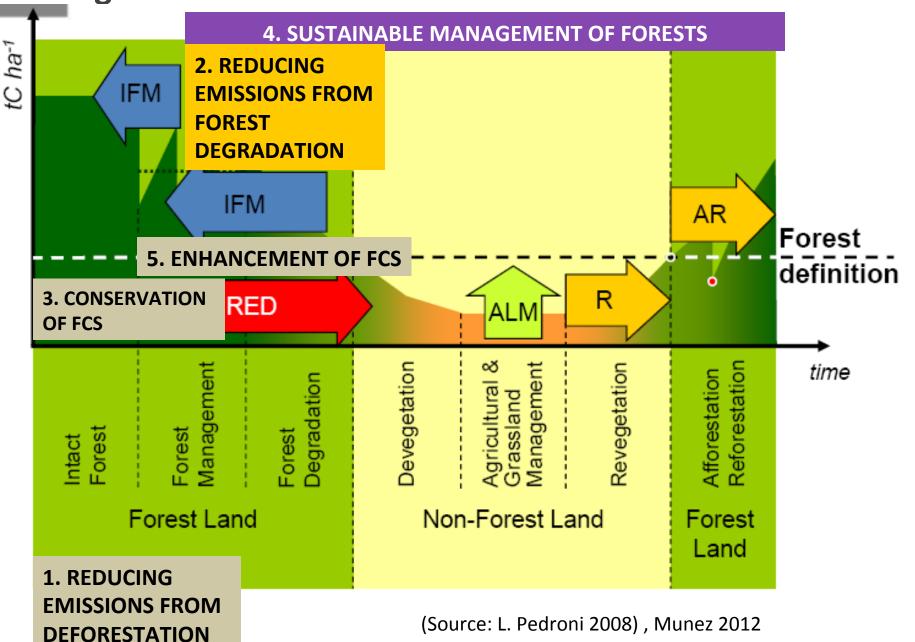
#### **SAFEGUARDS:** contribute and consistent

- Contribute to the achievement of the objective set out in Article 2 of the Convention; (stabilization of GHG concentrations..)
- 2. Contribute to the fulfilment of the commitments set out in **Article 4**, paragraph 3, of the Convention; (commitments)
- 3. Be **country-driven** and be considered options available to Parties;
- 4. Be consistent with the objective of environmental integrity and take into account the multiple functions of forests and other ecosystems;
- Be undertaken in accordance with national development priorities, objectives and circumstances and capabilities and should respect sovereignty;

#### **SAFEGUARDS:** contribute and consistent

- Be consistent with Parties' national sustainable development needs and goals;
- 7. Be implemented in the context of sustainable development and reducing poverty, while responding to climate change;
- 8. Be consistent with the **adaptation** needs of the country;
- Be supported by adequate and predictable financial and technology support, including support for capacity-building;
- 10.Be results-based;
- 11. Promote sustainable management of forests;

#### 5 Eligible activities of REDD-Plus UNDER CONSIDERATION



#### SAFEGUARDS EFFORTS

PHILIPPINE SAFEGUARDS FRAMEWORK PHILIPPINE SAFEGUARDS GUIDELINES

PHILIPPINE
OPERATIONAL
SAFEGUARDS
ON REDD-PLUS

USE OF EXISTING SAFEGUARDS

## DEVELOPMENT OF REDD-PLUS SAFEGUARDS FRAMEWORK AND GUIDELINES

LITERATURE
REVIEW AND
STOCKTAKING
EXERCISE

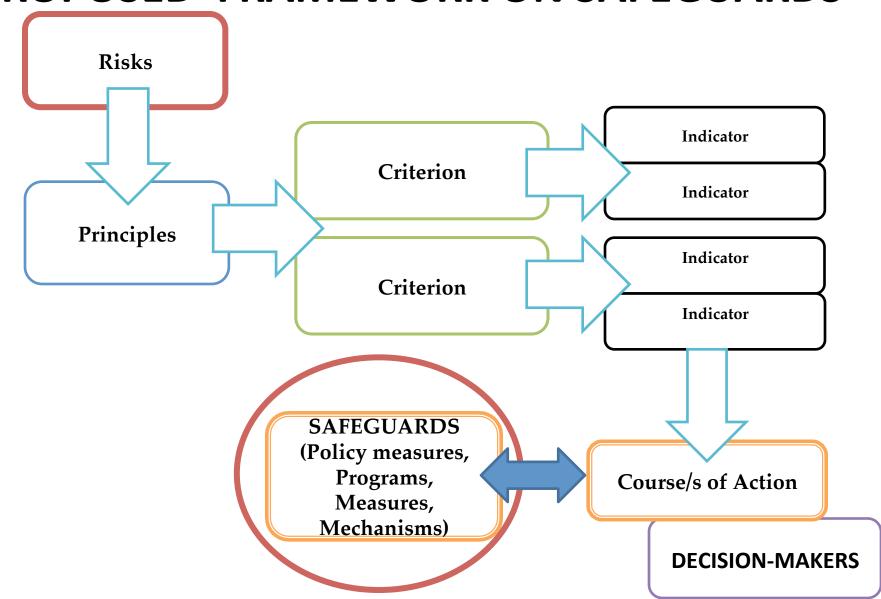
FIELD TEST

SAFEGUARDS FRAMEWORK SAFEGUARDS GUIDELINES OPERATIONAL SAFEGUARDS ON REDD-PLUS

USE OF EXISTING SAFEGUARDS

SAFEGUARDS INFORMATION SYSTEM

## PHILIPPINES PROPOSED FRAMEWORK ON SAFEGUARDS



# CLUSTER OF RISKS/BARRIERS/CHALLENGES/ BOTTLENECKS to SAFEGUARD

CANCUN	PROPOSAL 1	PROPOSAL 2	PROPOSAL 3
GOVERNANCE			GOVERNANCE
SOCIAL	SOCIAL		
ENVIRONMENTAL	ENVIRONMENTAL	ENVIRONMENTAL	ENVIRONMENTAL
	FIDUCIARY		
		ECONOMIC	
		GOVERNANCE AND SOCIAL	
			SOCIO-ECONOMIC

#### Philippine REDD-Plus Principles- ENVIRONMENTAL

- 1. REDD-plus reverses and/or avoids further forest degradation and deforestation, contributing to both climate change mitigation and ecosystem-based adaptation.
- 2. REDD-plus contributes to sustainable development at both macro- and micro-levels, from ridge to reef, characteristic of the country's archipelagic setting, and generates economic, ecological, and social benefits without adverse impacts on the environment and communities
- 3. REDD-plus conserves biodiversity and maintains ecosystem functions and services, given that the Philippines is a highly vulnerable country.

#### Philippine REDD-Plus Principles- GOVERNANCE

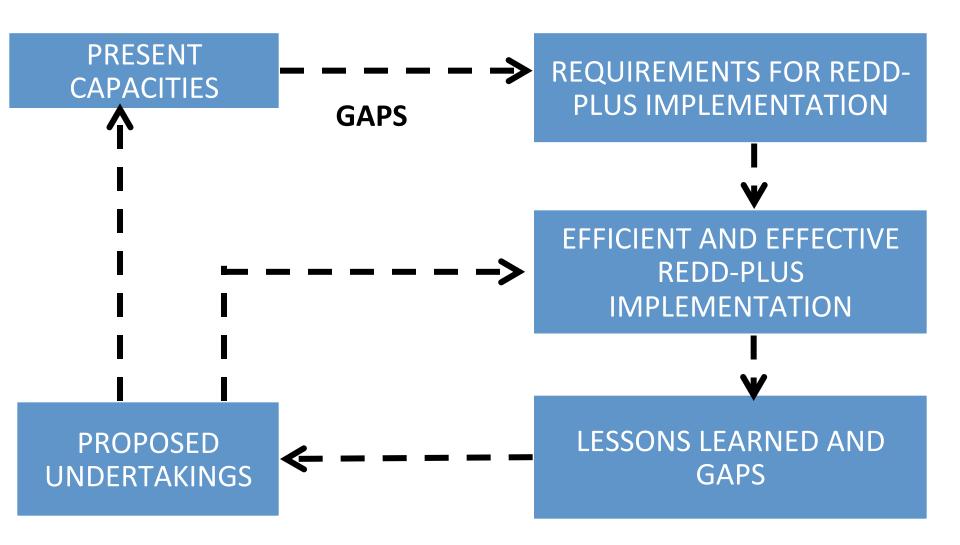
- 1. REDD-plus complies with national and international laws and agreements
- 2. REDD-plus is implemented under transparent, effective, and accountable governance
- 3. REDD-plus observes timely, transparent and effective dissemination of accurate information among stakeholders

#### Philippine REDD-Plus Principles- SOCIO-ECONOMIC

- REDD-plus ensures that recognition and respect are accorded to rights over lands, territories, and resources.
- 2. REDD-plus ensures equitable sharing of benefits among all rights- and stakeholders
- 3. REDD-plus builds the capacity of indigenous peoples and local communities among rights- and stakeholders in managing their lands.
- 4. REDD-plus involves, consults, and encourages sustained and enabled participation of stakeholders, inclusive of and attentive to the needs of vulnerable groups, especially women and children

PRINCIPLES	RISKS	CRITERIA	INDICATORS	ACTORS	COURSES OF ACTION

#### CAPACITY BUILDING FRAMEWORK



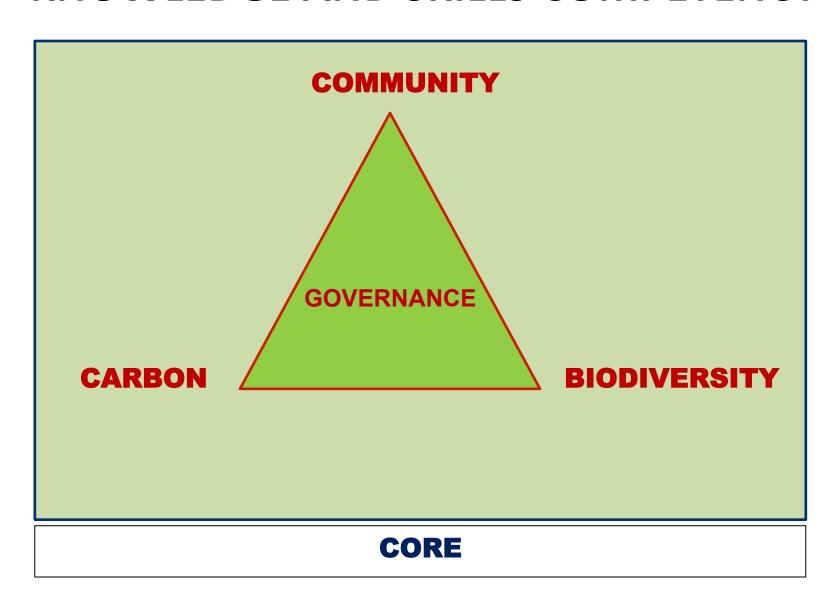
#### KNOWLEDGE AND SKILLS COMPETENCY

#### LEVELS OF COMPETENCY

NOVICE			COMPETERIT			LVDEDT		
NOVICE		COMPETENT			EXPERT			
familiar with the concept	A c	can explain the concept		Α	competent		А	
		an explain th omponents	ie	В	can prepare t educational n		В	
	С	an demonstr	ate	С	can prepare t assistance pa	С		
	С	can prepare presentation		D	can deliver te assistance	D		
PROFICIENCY								
1 2	3	1	2	3	1	2	3	

1	2	3	1	2	3	1	2	3
clear	clear and convincing	clear, convincing and creates interest for future engagements	clear	clear and convincing	clear, convincing and creates interest for future engagements	clear	clear and convincing	clear, convincing and creates interest for future engagements

#### **KNOWLEDGE AND SKILLS COMPETENCY**



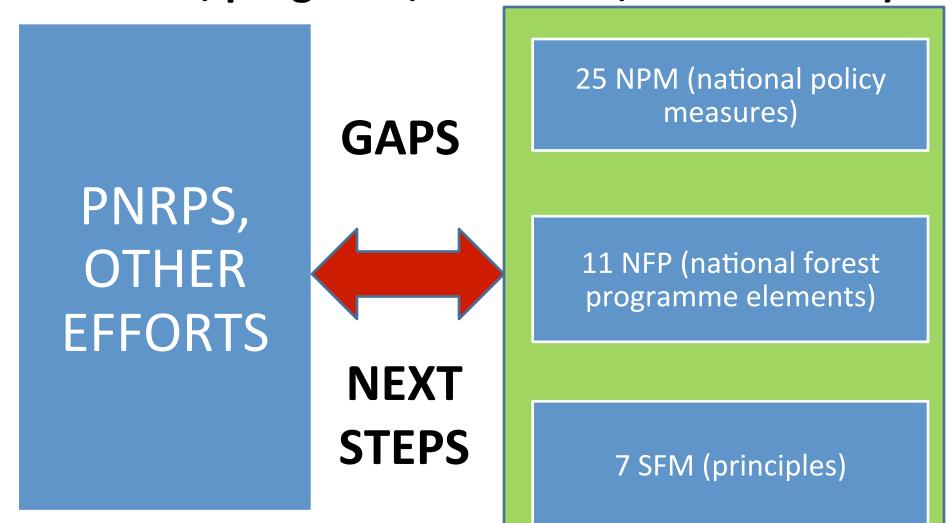
#### PARALEGAL TRAINING

- There are existing laws, policies and/or guidelines which may not be REDD-Plus specific but can be used as safeguards.
- These safeguards may in fact be tapped as well within the REDD-Plus regime.
- Hence, while we are still finalizing our Philippine Safeguards Framework and Guidelines on REDD-Plus, we will tap our existing safeguards

#### **SOME EXISTING SAFEGUARDS**

- 1. Free and Prior Informed Consent (FPIC) under the Indigenous Peoples Rights Act (IPRA),
- 2. Protected Area Management Boards (PAMBs) under the National Integrated Protected Areas System (NIPAS)
- 3. Stewardship provision of the 1987 Constitution
- 4. Interpretation of the Local Government Code in favor of the LGU and its constituents
- 5. Adoption of the Community Based Forest Management as the national strategy by virtue of EO 263
- Environmental Impact Studies under the Environmental Impact Statement System
- 7. Women's participation under the Magna Carta on Women

# INTEGRATION WORKSHOP NLBI and PNRPS, OTHER EFFORTS (policy measures, programs, measures, mechanisms)



#### **LESSONS LEARNED**

- 1. Need for platform for Actions
  - 1. NRPS
  - 2. Collaboration/cooperation mechanisms
  - 3. Leadership/Integration
  - 4. Working groups
  - 5. Shared articulation
  - 6. Social Contracts
  - 7. Learning groups
  - National/Regional/Global information mechanisms

#### **LESSONS LEARNED**

- 2. Prioritize Capacity Building and Communication
  - 1. Face to Face discussion (REDD-Plus Hour)
  - Roadshows (Color It REDD-Plus)
  - 3. Exchange Programs
  - 4. Technical Training Sessions
  - 5. Back to back sessions
  - 6. Knowledge Products

#### **LESSONS LEARNED**

- 3. Demonstrate activities
  - 1. Sites
  - 2. Peoples
- 4. Build advocacy and science communities
  - 1. Practitioners
  - 2. Advocates