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Title Regional Stakeholder Engagement Specialist

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1. Practice area: BPPS / Sustainable Development and Resilience Cluster

2. Mission period (incl. of travel days)

From: 23 to: 30 July

3. Type of mission: Technical backstopping

4. Clients

CCDA – Joe Pokana, Terence Barambi, Danny Nekitel, Sonia Baine

PNGFA – Ruth Turia

UNDP CO – Sukhrob Khoshmukhamedov, Gwen Maru

PMU – Peter Katapa, Sam Moko

5. Purpose of mission

a) Finalise “Gender Responsive Consultation and Participation Approaches to REDD+” study and program relevant activities to support draft national REDD+ strategy (NRS);

b) Develop an overall engagement plan for upcoming technical discussions in preparation to draft NRS;

c) Prepare for Grievance Redress Mechanism (GRM) review;

d) Review field test recommendations for FPIC guidelines;

e) Orientation and support to Stakeholder Engagement Officer (SEO)

6. Documents, materials, resources

Mission agenda

7. Mission member

Celina Yong

8. Costs

UNDP/UN-REDD global programme budget

9.a Brief summary of the mission

The mission focused on corrective alignment of stakeholder engagement activities with the development of the NRS. This includes strengthening the analysis and recommendations of the “Gender Responsive Consultation and Participation Approaches to REDD+” study; doing an informal institutional and individual stakeholder mapping to develop an engagement plan for the NRS; scoping the niche for the GRM study; and reviewing field findings to revise the FPIC guidelines. During initial discussions with Joe Pokana as then Acting MD of CCDA, pointed to a launch of NRS, FREL and FPIC guidelines before UNFCCC COP 22. However, a new Acting MD, Ruel Yamuna from the State Solicitor’s Office, was appointed for 3 months (1 July – 30 September), with a gazette notice dated 27 July, and was expected to be in CCDA on 1 August. Although purportedly familiar with REDD+ having helped to draft the Climate Change (Management) Act 2015, it is unclear if, and how significantly FCPF-supported CCDA activities would be affected.

9.b Main Findings

Gender Responsive Consultation and Participation Approaches to REDD+

- In spite of numerous attempts to ensure a balanced review of the stakeholder engagement approaches and gender analysis to date, the latter has overtaken the former. While the policy and legal framework analysis and implementation on gender is informative, linkages to stakeholder engagement, subsequent recommendations and on-going NRS drafting are weak.
- A recurring question from workshop participants during the consultation workshop on 26 July was the extent to which REDD+ intends to address policy gaps in engagement and gender areas, particularly since REDD+ cannot be treated as a panacea for poorly implemented policies.
- A key obstacle is the weak link from national to local level governments in terms of access to, and sharing of information, particularly between ministries and their line agencies, affecting robust monitoring. An “Access to Information” Bill may be developed soon, but fundamental and internal reluctance to share information between and across ministries need to be analysed.
- Input from the consultation workshop will be used to streamline and strengthen recommendations for development and implementation of the NRS. In addition the Executive Summary will be revised substantively.
- FCPF will also work with Leilani Kambuou a gender focal point in CCDA who had undergone some training with the USAID-funded LEAF project.

Engagement Plan for NRS

- An informal institutional and individual stakeholder mapping is currently underway. The mapping is based on experiences from the previous UN-REDD Programme, current FCPF Programme, and analysis from the study above. The results are currently used to develop a national-level engagement plan for the NRS, identifying where alliances should be built and where resistance should be countered, including types of information required.
- The plan will be used to guide existing and upcoming consultancies related to the NRS. The SEO will work with various consultants to identify any preparations required, as well as obtain feedback on how effective proposed engagement methods are.
- Once pilot provinces have been identified and agreed upon, provincial level engagement plans should be developed. This will require good analyses of province-specific cultural practices with respect to natural resource priorities and management, division of roles and responsibilities between men and women, information required, and current bottlenecks in relation to proposed policy or measure.
- What is yet unclear is how FCPF should engage with the Provincial Climate Change Committees (PCCC) under CCDA and/or the Provincial Forest Management Committee under PNGFA. Relationship between CCDA and PNGFA remains tenuous, all but broken down with the passing of the Climate Change (Management) Act 2015, changing the status of OCCD into an Authority. Ruth Turia recently submitted a paper to the PNGFA board requesting for guidance in terms of how to proceed in REDD+.
- CCDA has agreed to revise the ToRs for the TWGs, as well as agreeing, in principle, to 3 TWGs: NRS, NFMS/FREL and SES.

Niche for GRM study

- The Climate Change (Management) Act 2015 mandates CCDA to create a disputes resolution mechanism, with regulations to be written to guide the process. FCPF could support development of this regulation, as part of a suite of its GRM activities.
- It was proposed that a compliance or monitoring or grievance unit be considered in the on-going identification of a workable organizational structure for CCDA under the change management consultancy.
- Prior to drafting the ToR, an internal review of related studies by CO, ANU, Exxonmobile will be done to identify gaps and areas of complementarity.
- Initial scoping revealed that CCDA would primarily be referring cases received to other agencies due to the limited manpower as well as limited legal jurisdiction in its mandate. This means the GRMs for related agencies, e.g., DLPP, CEPA, PNGFA, would need to be effective to prevent bottlenecks. Consideration should also be given to internal disputes between ministries and their line agencies.

Revision of FPIC Guidelines

- Changes will be made to reflect the mandate and structure of CCDA, recommendations from the pilot testing to simplify proposed steps, and introduce flowcharts for FPIC at the national and provincial levels.
- A review of Department of Mining's approach to FPIC will also be considered, with good practices incorporated into the guidelines.

9.c Bilateral discussions

- Ruth Turia
 - In principle, agreed to attend TWG meetings that are related to policy and strategic decisions.
 - Reiterated her objection to the Sustainable Commodities consultancy, but has agreed to make requested data available, on-site in PNGFA lab only to national consultants. Her concerns were related to the fact that the data has not been officially released, and that GIS experts did not want their investment in categorising the data to go to waste.
- Iwona Spytkowski, Head of RCO
 - Requested the national consultants, Institute of National Affairs, working on a desk review of the country risks in relation to UNDAF to consider environmental risks. REDD+ is a cross-cutting issue and the desk review could identify areas for prioritisation, some of which may potentially be done through FCPF.
 - A draft desk review is expected 12 August.

9.d Expected Outputs

- Consolidated UNDP comments for "Gender Responsive Consultation and Participation Approaches to REDD+" study
- Engagement plan for draft NRS
- Tentative ToR for GRM review

10. Key counterparts

- CCDA – Joe Pokana, Terence Barambi, Danny Nekitel, Sonia Baine
- PNGFA – Ruth Turia
- UNDP CO – Sukhrob Khoshmukhamedov, Gwen Maru
- PMU – Peter Katapa, Sam Moko

11. Follow up action matrix		
Action to be taken	By whom	Expected completion date
Consolidated comments for “Gender Responsive Consultation and Participation Approaches to REDD+” study	Celina, Beth	5 August
Engagement plan for draft NRS	Sam, Celina	5 August
ToRs for NRS, NFMS/FREL, SES TWGs	Celina, PMU	3 August
Draft ToR for GRM review	Celina	22 August
Review revised FPIC guidelines	Celina, Sam	31 August
12. Distribution list		
UNDP UN-REDD, UNDP PNG, FCPF PMU, Naoko Takasu		

Mission Agenda

Date	Agenda
Sunday, 24 July	Arrival in POM
Monday, 25 July	
AM	<ul style="list-style-type: none"> Briefing with Sukhrob Khoshmukhamedov, DRR Meeting with Gwen Maru
PM	<ul style="list-style-type: none"> Meeting with FCPF PMU Meeting with Anou Borrey, UNDP Primary Researcher and Advisor on GBV Preparation for Gender Responsive Consultation and Participation Approaches to REDD+ Consultation Meeting
Tuesday, 26 July	
AM	Gender Responsive Consultation and Participation Approaches to REDD+ Consultation Meeting
PM	Debrief of Consultation Meeting with FCPF PMU and National Consultant
Wednesday, 27 July	
AM	<ul style="list-style-type: none"> Meeting with Julie Bukikun, ARR (Governance) on GRM Meeting with Iwona Spyskowski, Head of RCO on GRM Meeting with CCDA and National Consultant on Gender Responsive Consultation and Participation Approaches to REDD+
PM	<ul style="list-style-type: none"> Orientation and engagement plan development with SEO Meeting with Gwen Maru
Thursday, 28 July	
AM	<ul style="list-style-type: none"> Meeting with Joe Pokana, Acting MD CCDA Meeting with Danny Nekitel, Terence Barambi and Sonia Baine on FPIC Guidelines
PM	<ul style="list-style-type: none"> Meeting with Leilani Kambuou as gender focal point in CCDA Work with SEO
Friday, 29 July	
AM	<ul style="list-style-type: none"> Work with SEO Discussion with Communications Officer Meeting with NC of Issues & Options paper on engagement plan
PM	<ul style="list-style-type: none"> Meeting with Ruth Turia, PNGFA Meeting with Sarah Stocks on GRM, FPIC Debrief with PMU
Saturday, 30 July	Depart POM